

**Comptroller’s Directive No. 1-24**  
**Attachment 27**  
**GASBS No. 33 Federal Fund Analysis – Non-reimbursement Grants**

---

**Purpose**

This attachment is to analyze Federal fund nonexchange transactions for **non-reimbursement based grants** to determine the proper reporting in accordance with **GASBS No. 33**, **GASBS No. 36** (both statements will be referenced as **GASBS No. 33**) and **GASBS No. 65**.

This attachment is only for **Federal REVENUE**. Federal expenditures are analyzed on **Attachment 16 – GASBS No. 33** Expenditure and Revenue Analysis.

**Note:** Asset Forfeiture/Equitable Sharing Funds (Funds 02290, 02360, and 04290) and the Purdue Asset Forfeiture Fund (Fund 02281) are considered Federal funds, which makes them grant funds. As they are considered Federal Funds and non-reimbursement grants, an Attachment 27 must be submitted with these funds included.

With the exception of Funds 10110 and 12110, all grants related to COVID-19 funds should be evaluated to determine whether they are non-reimbursement grants. Funds 10110 and 12110 should be **excluded** from Attachment 27.

This attachment is similar to prior year’s Attachment 27.

---

**Applicable agencies**

**All agencies** with Federal Fund activity that is **not included** in agency prepared financial statement templates.

---

**Questions and training**

For questions or to request detailed training from an analyst, please contact: **[AttachmentAnalyst@doa.virginia.gov](mailto:AttachmentAnalyst@doa.virginia.gov)**.

Please reference the attachment number in the subject line of the e-mail.

For additional information, refer to the online training available in the Learning Center (COVLC) at **<https://covlc.virginia.gov>**. Click on the “Catalog” link and search using the keyword “**DOA Directive**.” Click the course/reference you wish to access. If the agency has difficulty accessing the training, contact your agency COVLC site administrator, or e-mail **[doatraining@doa.virginia.gov](mailto:doatraining@doa.virginia.gov)** for guidance. Please note that if an agency is not a member of the Learning Center, users will not be able to access the training. However, a PDF copy of the PowerPoint slides can be made available to those agencies.

---

**Due date**

**September 12, 2024**

---

*Continued on next page*

**Comptroller’s Directive No. 1-24**  
**Attachment 27**  
**GASBS No. 33 Federal Fund Analysis – Non-reimbursement Grants**

---

**Data entry**

Only cells highlighted in yellow allow for data entry. Error messages in cells are intended to alert preparers that established parameters are not being followed. **Failure to correct Errors or provide answers to all required questions prior to submission will prohibit acceptance of the attachment. Selected cells requiring a response will be populated with an “Answer Required” message until a response is entered.**

---

**Certification**

The **Certification** tab requires all preparers and reviewers to type their name on this form. Please note that there should be a segregation of duties; therefore, the preparer and the reviewer should not be the same individual for any tab. **By typing a name, the preparer is certifying that all of the questions have been completed and are accurate; the reviewer is certifying that the attachment has been reviewed and is complete and accurate; the preparer and reviewer were not the same individual for any tab; and the preparer and reviewer have read and understood the instructions for the attachment. If agency staffing does not allow for a different preparer and reviewer, please contact DOA.**

---

*Continued on next page*

**Comptroller's Directive No. 1-24**  
**Attachment 27**  
**GASBS No. 33 Federal Fund Analysis – Non-reimbursement Grants**

---

**Submission  
requirements**

Contact DOA if the agency has any problems with the spreadsheets.

**After downloading the files, rename the spreadsheet file using the agency number followed by Att27.** For example, agency 151 should rename its Att27.xlsx file as 151Att27.xlsx.

**Submit the Excel spreadsheets electronically to [finrept-agyatt@doa.virginia.gov](mailto:finrept-agyatt@doa.virginia.gov).**

Please include **Agency Number** and **Attachment Number** in the **subject line** of the submission e-mail.

**Copy APA via e-mail to [APAFinRept@apa.virginia.gov](mailto:APAFinRept@apa.virginia.gov).**

**Do not submit paper copies of the Excel attachment.**

For your convenience, the yellow contact information cells have been linked to the remaining tabs. However, they remain unlocked to allow for more than one preparer to complete the attachment.

---

*Continued on next page*

**Comptroller’s Directive No. 1-24**  
**Attachment 27**  
**GASBS No. 33 Federal Fund Analysis – Non-reimbursement Grants**

---

**Attachment  
revisions**

If you identify a submission that needs a revision, please contact the [AttachmentAnalyst@doa.virginia.gov](mailto:AttachmentAnalyst@doa.virginia.gov) mailbox for guidance prior to submission. If a resubmission is approved, please follow the instructions below.

If attachment revisions are made subsequent to DOA acknowledgement of receipt and acceptance of the original attachment submission, **resubmit the revised attachment AND complete the [Revision Control Log](#) tab in the attachment Excel file.**

Enter the revision date, row number and column letter revised, and the previous and revised information. Document text changes and numerical changes. Only enter changes for amounts actually keyed. For example, if a non-keyed, calculated total changes as a result of the revision, this does not need to be documented on the Revision Control Log.

If the attachment is revised more than once, do not delete control log revision information from the previous revision. Enter the new revision date and the additional revisions in the rows following the initial revision rows. This log should document all revisions from the initial attachment submission.

Include “**REVISED – date**” in the **subject line** of the submission e-mail as well as in the **file name**. Resubmit the revised attachment; and ensure that the [Revision Control Log](#) tab has been completed.

**Each time a revision is submitted the [Certification](#) tab should be updated with new signatures and dates.**

---

*Continued on next page*

**Comptroller’s Directive No. 1-24**  
**Attachment 27**  
**GASBS No. 33 Federal Fund Analysis – Non-reimbursement Grants**

---

**Nonexchange transactions**

Nonexchange transactions are those transactions where a government gives (or receives) value without directly receiving (or giving) equal value in return. **GASBS No. 33**, *Accounting and Financial Reporting for Nonexchange Transactions*, includes guidelines for when to record revenues for nonexchange transactions. Revenues **not** meeting the recognition requirements are reclassified as unearned revenue. **GASBS No. 65** requires revenue transactions that only fail to meet the timing requirement, while meeting all others, to be reclassified as a deferred inflow of resources. For additional guidance on nonexchange transactions, refer to the **Authoritative Literature / Guidance for Preparation of GAAP Basis Fund Financial Statement Templates**, and **Directive Glossary**, which can be found on DOA’s website at [www.doa.virginia.gov](http://www.doa.virginia.gov) (click on the “Financial Statement Directives” link) and **GASBS No. 33**.

---

**Reimbursement versus non-reimbursement grants**

Appropriate grant classification (reimbursement/non-reimbursement) is critical to accurate reporting of federal activity in the Annual Comprehensive Financial Report. Non-reimbursement grants and reimbursement grants are defined on the following page. **This attachment should include ONLY non-reimbursement grants**. While reimbursement grants are not reported on this attachment, understanding the definition of a reimbursement grant should assist in determining non-reimbursement grants.

Additionally, this attachment evaluates **ONLY federal revenue**; therefore, **for the purpose of this attachment, the reimbursement/non-reimbursement determination must be evaluated from the receiving perspective**. Evaluate the classification based on the eligibility criteria under which the federal funds are received from the federal government or another agency, **REGARDLESS** of how the funds are disbursed to subrecipients. Eligibility for federal expenditure recognition requirements is evaluated on **Attachment 16 – GASBS No. 33 Expenditure and Revenue Analysis**.

---

*Continued on next page*

**Comptroller’s Directive No. 1-24**  
**Attachment 27**  
**GASBS No. 33 Federal Fund Analysis – Non-reimbursement Grants**

---

**Reimbursement  
(expenditure-  
driven) grants**

**Reimbursement (expenditure-driven) grants are NOT included on this attachment; however, the following explanation may assist in identifying non-reimbursement grants.**

**NOT  
INCLUDED ON  
THIS  
ATTACHMENT**

Reimbursement grants are government-mandated or voluntary nonexchange transactions in which **expenditure is the prime factor for determining eligibility**. **If the grant agreement indicates that the resources belong to the provider until allowable costs are incurred, the grant is expenditure-driven.** If the grant does not specify, the agency should review the laws or regulations that cover the grant (for example, the U.S. Office of Management and Budget’s Compliance Supplement and applicable sections of the *Code of Federal Regulations*).

**Note:** If a grant meets the definition above and the federal funds are drawn down a few days in advance of the expenditure, **the grant is still a reimbursement grant.**

---

**Non-  
reimbursement  
(formula) grants**

**This attachment accumulates information for non-reimbursement (formula) grants.** Non-reimbursement (formula) grants are government-mandated or voluntary nonexchange transactions involving the provision of resources **based upon established criteria (for example, population) other than the incurrence of qualifying expenditures**.

**INCLUDED  
ON THIS  
ATTACHMENT**

Agencies receiving non-reimbursement grants typically receive cash in a lump sum to be spent on allowable costs.

---

*Continued on next page*

**Comptroller’s Directive No. 1-24**  
**Attachment 27**  
**GASBS No. 33 Federal Fund Analysis – Non-reimbursement Grants**

**Lag Pay  
(Step 9a/9b)**

The Commonwealth pays its employees on the 1<sup>st</sup> and 16<sup>th</sup> of each month. The pay the employee receives on the 1<sup>st</sup> is for the work they completed in the previous month from the 10<sup>th</sup>-24<sup>th</sup>. The pay that is generated on the 16<sup>th</sup> is for work the employee performed from the 25<sup>th</sup> of the previous month to the 9<sup>th</sup> of the current month. Below is illustrative guidance for FY 2024:

<u>Paid on:</u>	<u>Work Performed:</u>
July 1	June 10-June 24
July 16	June 25-July 9

The Commonwealth’s reporting period ends June 30 of each year. However, due to lag pay, employees are not paid until the next fiscal year for work completed in the previous fiscal year.

Analyze all account 5011XX0 activity on Cardinal for the July 1 and July 16 pay. Exclude accounts 5011710 through 5011740 and 5011750 as these are termination benefits and should be included on **Attachment 25 – Termination Benefits**.

Accounts 5011110, 5011140, 5011160, 5011170, and 5011650	Due to VRS (Due to External Parties - Fiduciary Funds)
Account 5011150	Due to DHRM (Due to Other Funds) for health care premiums
Remaining accounts 5011XX0 (excluding Termination Benefit accounts as described above)	Salary/wages payable

All of the July 1 pay period and a percentage of the July 16 pay period is included. The percentage to use for the July 16 pay is the weekdays in the prior fiscal year divided by the total number of weekdays of the pay period.

# of weekdays: June 25-June 30  
 Total # of weekdays June 25-July 9

For the July 16 pay period only, account 5011150 is removed from the calculation. This account must be removed because the July 16 and August 1 health care premiums cover July.

*Continued on next page*

**Comptroller’s Directive No. 1-24**  
**Attachment 27**  
**GASBS No. 33 Federal Fund Analysis – Non-reimbursement Grants**

**Spreadsheet instructions**

For **non-reimbursement grants**, identify grants for which the agency met eligibility requirements defined in **GASBS No. 33**. Determine the ending fund balance for these grants.

Step	Action
-	Enter the contact information.
-	<p><b>Complete the questions at the top of the spreadsheet.</b></p> <p>1) Does the agency have any <b>non-reimbursement grants</b>?</p> <ul style="list-style-type: none"> <li>- If <b>yes</b>, answer question 2.</li> <li>- If <b>no</b>, select no, complete the certification tab and submit the attachment.</li> </ul> <p>2) Did the agency have any non-reimbursement grants received as of June 30 that met the eligibility requirements defined in <b><u>GASBS No. 33</u></b> as of June 30? (See <b>Note</b> below.)</p> <ul style="list-style-type: none"> <li>- If <b>yes</b>, answer questions 3 and 4 and complete the spreadsheet and only include the non-reimbursement grants that met eligibility.</li> <li>- If <b>no</b>, answer question 4.</li> </ul> <p>3) Did the agency pay any payroll costs from any non-reimbursement grants relating to the July 1 and/or 16 payrolls?</p> <ul style="list-style-type: none"> <li>- If <b>yes</b>, ensure appropriate amounts are included in steps 9a and 9b.</li> </ul> <p>4) Did the agency have any non-reimbursement grants that did not meet the time eligibility requirement <b>only</b> as defined in <b><u>GASBS No. 33</u></b> as of June 30?</p> <ul style="list-style-type: none"> <li>- If <b>yes</b>, IMMEDIATELY contact Jennifer Wykoff, Assistant Director – Financial Reporting; John Sotos, Assistant Director – Financial Reporting; Sarah Drysdale, Assistant Director – Financial Reporting Or Susan Jones, Director – Financial Reporting.</li> </ul> <p>Do <b>not</b> complete the spreadsheet for grants that did not meet the time requirement.</p> <p><b>Note:</b> For <b>non-reimbursement</b> grants, the <b><u>only applicable eligibility requirements are:</u></b></p> <ol style="list-style-type: none"> <li>1) <b>Required characteristics of recipients</b>, and</li> <li>2) <b>Time requirements.</b></li> </ol> <p>Refer to the <b>Authoritative Literature / Guidelines for Preparation of GAAP Basis Fund Financial Statement Templates</b>, which can be found on DOA's website at <a href="http://www.doa.virginia.gov">www.doa.virginia.gov</a> for additional guidance.</p>

*Continued on next page*



**Comptroller’s Directive No. 1-24**  
**Attachment 27**  
**GASBS No. 33 Federal Fund Analysis – Non-reimbursement Grants**

**Spreadsheet instructions, continued**

<b>Step</b>	<b>Action</b>
1	<p>Enter the business unit number and the fund.</p> <ul style="list-style-type: none"> <li>• Ensure all federal expenditures are recorded in the proper federal funds in Cardinal. Most agencies with a few exceptions, should be tracking grants in fund 10000 or 1XXXX unless they have received approval from General Accounting to record federal activity in a different fund in Cardinal. Do <b>not</b> include Funds 10110 and 12110.</li> <li>• The fund name will auto populate once a fund number is entered. Please verify that this fund is the intended fund. If the following message appears, “Verify fund number and Contact DOA,” please contact DOA.</li> </ul>
2a / 2b	<p>Enter the Assistance listing number using XX.XXX format. Visit <a href="https://sam.gov/content/home">https://sam.gov/content/home</a> for a list of valid Assistance listing numbers and descriptions.</p> <p>The title of the federal grant will automatically populate based on the Assistance listing number entered.</p>
3	Enter the Account.
4	Enter other Cardinal coding used to track this activity. An example would be project codes. This will help reconcile the ending balances per this attachment to Cardinal balances.
5	The <b><u>GASBS No. 34</u></b> government-wide revenue classification of the revenues will automatically populate based on the <b><u>GASBS No. 34 Government-wide Revenue Classification Table</u></b> on DOA’s website at <a href="http://www.doa.virginia.gov">www.doa.virginia.gov</a> . Click on the “Financial Statement Directives” link to view.
6a	Use the drop-down to enter Yes or No to indicate if the agency agrees with the populated revenue classification in Step 5.

*Continued on next page*

**Comptroller's Directive No. 1-24**  
**Attachment 27**  
**GASBS No. 33 Federal Fund Analysis – Non-reimbursement Grants**

**Spreadsheet instructions, continued**

6b	<p>If the answer to step 6a is No or if Step 5 contains either: 910-No Year-End Balance, 920-Coding Errors to be Corrected by Agys, or Classification Needed, provide a more appropriate <b><u>GASBS No. 34</u></b> government-wide revenue classification of the revenues and an explanation for the new activity. The potential classifications are listed below:</p> <p>GR-Taxes  GR-Investment earnings  GR-Grants/Cont. not restricted to S. P.  GR-Miscellaneous  Endowments/Permanent Fund Principal  PR-Chgs/1-Education  PR-Chgs/3-Administration of Justice  PR-Chgs/4-Individual and Family Services  PR-Chgs/5-Resources and Economic Develop  PR-Chgs/6-Transportation  PR-Chgs/7-General Government  PR-Oper/1-Education  PR-Oper/3-Administration of Justice  PR-Oper/4-Individual and Family Services  PR-Oper/5-Resources and Economic Develop  PR-Oper/6-Transportation  PR-Oper/7-General Government  PR-Cap/1-Education  PR-Cap/3-Administration of Justice  PR-Cap/4-Individual and Family Services  PR-Cap/5-Resources and Economic Develop  PR-Cap/6-Transportation  PR-Cap/7-General Government</p> <p>Below is a crosswalk of the acronyms:  GR – General Revenues  Cont. – Contributions  S. P. – Specific Program  PR – Program Revenues  Chgs – Charges for Goods/Services  Oper – Operating Grants and Contributions  Cap – Capital Grants and Contributions</p> <p><b>Note:</b> The program revenues are followed by the related function.</p>
----	--

*Continued on next page*

**Comptroller’s Directive No. 1-24**  
**Attachment 27**  
**GASBS No. 33 Federal Fund Analysis – Non-reimbursement Grants**

Spreadsheet instructions, continued

Step	Action
7	Enter the ending balance per Cardinal for each grant. This represents Assets (1XXXXX) less Liabilities (2XXXXX), <b>including Account 205025</b> as of June 30.
8	<p>Enter total <b>modified accrual</b> receivables (received in July and August 2024) per <b>Attachment 21 – Receivables as of June 30</b>, for each grant. When completing this step, consider the following:</p> <ul style="list-style-type: none"> <li>• Record receivables as a positive number.</li> <li>• The amounts entered here by Assistance listing number should agree to amounts entered on <b>Attachment 21</b> (excludes Agency-to-Agency transactions).</li> <li>• Ensure that the appropriate receivable has been reported for all Federal payables owed as of June 30. This should include all modified Federal payables that are reported in accordance with the <b>2024 Fiscal Year End Closing Procedures</b> and <b>Authoritative Literature / Guidance for Preparation of GAAP Basis Fund Financial Statement Templates</b> and any other federal payable (i.e. salaries or wages) processed in July and August that did not have the offsetting cash on hand (applicable to the specific grant) as of June 30.</li> </ul> <p><b>Note:</b> While payroll liability is recorded centrally by DOA, agencies must determine whether sufficient grant cash balances were on hand at June 30 to pay the costs.</p>

*Continued on next page*

**Comptroller’s Directive No. 1-24**  
**Attachment 27**  
**GASBS No. 33 Federal Fund Analysis – Non-reimbursement Grants**

Spreadsheet instructions, continued

Step	Action
9a	Enter the total amount owed as of June 30 and paid during July relating to payroll costs associated with the July 1 payroll. Enter payables as a positive number.
9b	Enter the total amount owed as of June 30 and paid during July relating to payroll costs associated with a portion of the July 16 payroll. Enter payables as a positive number.
9c	Enter the total amount of Modified Accrual Payables (payables and <b>any other amount owed (excluding agency to agency transfers and payroll costs associated with the July 1 and July 16 pay dates)</b> as of June 30 in accordance with the <b>2024 Fiscal Year End Closing Procedures</b> and <b>Authoritative Literature / Guidance for Preparation of GAAP Basis Fund Financial Statement Templates</b> ) and other federal payable (i.e. salaries or wages) processed in July and August that did not have the offsetting cash on hand (applicable to the specific grant) as of June 30.  <b>Note:</b> Do <b>NOT</b> include <b>Account 205025</b> ( <b>Account 205025</b> was included when completing the ending balance per Cardinal amount in Step 7.)
10	Enter <b>full accrual</b> receivables (received after August 31, 2024) per <b>Attachment 21 – Receivables as of June 30</b> , for each grant. Enter receivables as a positive number. The amounts entered here by Assistance listing number should agree to amounts entered on <b>Attachment 21</b> (excludes Agency-to-Agency transactions). The appropriate amount of receivables should be included for all Federal related other payables. This should include all full accrual Federal payables that are reported in accordance with the <b>2024 Fiscal Year End Closing Procedures</b> and <b>Authoritative Literature / Guidance for Preparation of GAAP Basis Fund Financial Statement Templates</b> and/or any amount expected to be included on <b>Attachment 29</b> that did not have offsetting cash on hand (applicable to the specific grant) at June 30 for each grant.
11a	Enter the total other <b>full accrual</b> entries (paid after August 31, 2024) per <b>Attachment 29 – Government-wide Payables and Other Accruals as of June 30</b> , for each grant. Enter payables as a positive number.

*Continued on next page*

**Comptroller’s Directive No. 1-24**  
**Attachment 27**  
**GASBS No. 33 Federal Fund Analysis – Non-reimbursement Grants**

---

**Spreadsheet instructions, continued**

<b>Step</b>	<b>Action</b>
11b	Enter the total amount of Full Accrual Other Payables (received after August 31, 2024) including payables reported in accordance with the <b>Authoritative Literature / Guidance for Preparation of GAAP Basis Fund Financial Statement Templates</b> and any other amount owed as of June 30 and expected to be paid during September.
12	Provide a brief description of this grant. This column is formatted as wrap text. In addition, if there is a negative Modified Accrual Ending Balance or a negative Accrual Ending Balance for a grant, have the appropriate receivables been accrued? If the appropriate receivables have been reported and the ending balance is still negative, please provide an explanation.

**Fluctuation explanation**

Complete the **Fluctuation Analysis** tab and provide any required variance explanations.

---

**This Page Intentionally Left Blank**